

Message Text

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ACTION AF-10

INFO OCT-01 ISO-00 CPR-01 PM-05 NSC-05 USIA-06 OPR-02
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INR-07 NSAE-00 EB-07 OMB-01 TRSE-00 IGA-02 /075 W
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P 181020Z JUL 77

FM AMEMBASSY DAR ES SALAAM
TO SECSTATE WASHDC PRIORITY 5640

C O N F I D E N T I A L SECTION 1 OF 2 DAR ES SALAAM 2876

E.O. 11652: GDS

TAGS: OVIP (NYERERE, JULIUS K.), TZ

SUBJECT: NYERERE VISIT: ISSUES

1. THERE IS ONLY ONE DECISION-MAKER IN TANZANIA ON MATTERS OF INTEREST TO THE USG AND HE IS PRESIDENT NYERERE. HIS ENGLISH IS EXCELLENT AND HE MUCH ENJOYS EXTENSIVE CIVILIZED DISCOURSE. WE EXPECT THAT NYERERE WILL BE MORE INTERESTED IN LEARNING ABOUT THE OUTLOOK OF THE NEW US ADMINISTRATION THAN IN EXPOUNDING AT GREAT LENGTH TANZANIA'S POSITIONS ON SPECIFIC ISSUES. HE IS, BY ALL ACCOUNTS, PLEASED WITH THE OUTLOOK OF THE CARTER ADMINISTRATION AND ENCOURAGED BY THE SOUNDS HE HEARS FROM WASHINGTON. HE WILL BE PRIMARILY INTERESTED IN HAVING HIS IMPRESSIONS CONFIRMED BY THE MAN WHO STANDS AT THE TOP OF THE ADMINISTRATION. OUR COOPERATION WITH PRESIDENT NYERERE IN SEEKING SOLUTIONS FOR SOUTHERN AFRICA HAS PRODUCED AN OVERLAPPING OF INTERESTS. HIS VISIT TO WASHINGTON WILL PROVIDE A UNIQUE OPPORTUNITY TO DEFINE THESE AND OTHER COMMON INTERESTS.

2. OF THE THINGS PRESIDENT NYERERE MIGHT WISH TO DISCUSS, WE THINK THREE ARE MOST LIKELY TO COME UP. THEY ARE SOUTHERN AFRICA, THE NEW INTERNATIONAL ECONOMIC ORDER, AND TANZANIA'S SOCIAL AND ECONOMIC DEVELOPMENT. WE EXPECT THAT AT SOME POINTS DURING THE DISCUSSIONS, NYERERE WILL UNDERTAKE TO SPEAK NOT ONLY FOR TANZANIA BUT FOR AFRICA AS WELL AND PERHAPS ALL OF THE
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DEVELOPING WORLD.

3. SOUTHERN AFRICA. NYERERE WILL WANT TO ASSURE HIMSELF THAT PRESIDENT CARET "UNDERSTANDS" THE PROBLEMS OF SOUTHERN AFRICA IN THEIR ENTIRETY. NYERERE HAS ENJOYED THE DIALOGUE WITH THE US ON SOUTHERN AFRICA AND WILL PROBABLY BE QUITE PREPARED TO DISCUSS SPECIFICS. HE IS IMPORTANT IN THE CONTEXT OF SOUTHERN AFRICA

BECAUSE HE IS CHAIRMAN OF THE FRONT LINE STATES, BUT THERE ARE LIMITS ON WHAT HE CAN DO TO HELP. WE THINK IT UNLIKELY THAT HE WOULD ATTEMPT TO LECTURE ON HOW THE US MIGHT MORE FULLY ACCOMMODATE BLACK AFRICAN VIEWS BUT HE COULD BRING UP FAVORED THEMES: THE US SHOULD NOT LOOK AT SOUTHERN AFRICA IN TERMS OF THE STRUGGLE AGAINST COMMUNISM (COMMUNIST COUNTRIES FIGURE BECAUSE THEY ALONE HAVE PROVIDED NEEDED ARMS); SOUTH AFRICA COULD NOT MAINTAIN APARTHEID (AND SUPPORT IAN SMITH AND ITS ILLEGAL ADMINISTRATION OF NAMIBIA) WITHOUT WESTERN CAPITAL.

4. NEW INTERNATIONAL ECONOMIC ORDER. THIS IS NYERERE'S SECOND "CAUSE." HE VIEWS THE WORLD ECONOMIC SYSTEM AS DESIGNED TO PRESERVE THE CAPITALIST IDEALS OF THE WEST AND TO LEAVE COUNTRIES LIKE TANZANIA WITHOUT INFLUENCE ON THE ECONOMIC FORCES AFFECTING THEM. HE TENDS TO VIEW THE WORLD'S WEALTH AS LIMITED AND TO FOCUS ON ITS REDISTRIBUTION ALONG SOCIALIST, EGALITARIAN LINES. HE MAY BE PREPARED TO DEFINE HIS VIEW OF THE PROBLEM MORE PRECISELY AND TO SUGGEST SPECIFIC REMEDIES.

5. TANZANIA'S SOCIAL AND ECONOMIC DEVELOPMENT PHILOSOPHY. NYERERE WILL PROBABLY WANT TO BE SURE THAT PRESIDENT CARTER HAS A FIRST-HAND UNDERSTANDING OF TANZANIA'S DEVELOPMENT PHILOSOPHY. TANZANIA'S GOAL IS SOCIALISM. THE "ARUSHA DECLARATION" OF 1967 IS THE BLUEPRINT FOR TANZANIA'S STRATEGY FOR DEVELOPING AN EGALITARIAN, SELF-RELIANT SOCIETY. WE EXPECT THAT NYERERE MIGHT

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WANT TO STRESS THE EGALITARIANISM IN TANZANIA'S GOALS BECAUSE OF

USG INTERESTS IN OBTAINING BETTER WORLD-WIDE COMPLIANCE ON HUMAN RIGHTS.

6. ONE ADDITIONAL POINT, BILATERAL ASSISTANCE, MAY BE RAISED BY PRESIDENT NYERERE ALTHOUGH WE EXPECT IT IS MORE LIKELY TO COME UP IN TALKS BETWEEN SENIOR MEMBERS OF NYERERE'S PARTY AND USG OFFICIALS. SENIOR TANGOV OFFICIALS HAVE BEEN MAKING IT QUITE CLEAR THAT THEY FIND THE PRESENT CLIMATE FOR INCREASED US AID "WONDERFULLY ENCOURAGING" AND HAVE EXPRESSED STRONG HOPES THAT USG WOULD BE ABLE TO PROVIDE AID TO TANZANIA "MORE COMMENSURATE WITH AMERICA'S GREAT POWER AND RESOURCES." PRIOR TO NYERERE'S VISIT, THEY ARE APPARENTLY TRYING TO DEVELOP PROJECTS FOR INCREASED US AID INVOLVEMENT.

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FM AMEMBASSY DAR ES SALAAM
TO SECSTATE WASHDC PRIORITY 5641

C O N F I D E N T I A L SECTION 2 OF 2 DAR ES SALAAM 2876

7. EQUALLY IMPORTANT IS WHAT PRESIDENT CARTER MIGHT SAY TO NYERERE. NYERERE'S VISIT PRESENTS AN OPPORTUNITY FOR DISCUSSIONS WITH A GENUINE AFRICAN STATESMAN WHO OFTEN REPRESENTS THE MAIN-STREAM OF PROGRESSIVE, SOCIALIST AFRICAN THOUGHT. WE NOTE BELOW SEVERAL ISSUES WHICH COULD BE RAISED WITH NYERERE WHICH MIGHT LEAVE HIM WITH A CLEARER IMPRESSION OF USG HOPES AND ATTITUDES.

8. BILATERAL RELATIONS. WE HAVE ENJOYED GOOD COOPERATION FROM NYERERE IN SEEKING EQUITABLE SOLUTIONS TO THE PROBLEMS OF SOUTHERN AFRICA. HIS PERSONAL COUNSEL HAS BEEN VERY HELPFUL. THE CONTINUATION OF THIS COUNSEL IS IMPORTANT, AS IS NYERERE'S LEADERSHIP OF THE FIVE FRONT LINE STATES. WE ARE WELL AWARE OF TANZANIA'S DEVELOPMENT GOALS AND CONTRIBUTE TO THEM THROUGH BILATERAL AND MULTILATERAL ASSISTANCE PROGRAMS. IT MIGHT NOT BE POSSIBLE TO MEET ALL OF TANZANIA'S AID EXPECTATIONS. THE CONGRESSIONAL PROCESS DOES NOT ALWAYS PERMIT THE ALLOCATION OF RESOURCES AS ASSIGNED BY THE ADMINISTRATION. HAS TANZANIA GIVEN CONSIDERATION TO ATTRACTING INVESTMENT BY PRIVATE ENTERPRISE TO SUPPLEMENT PUBLIC DEVELOPMENT FUNDS?

9. ADMINISTRATION GOALS. NYERERE WOULD PROBABLY WELCOME AN EXPLANATION OF ADMINISTRATION POLICIES AND HOPES. WHAT IS THE ADMINISTRATION TRYING TO ACHIEVE IN THE US? IN THE WORLD? WHAT ARE US HOPES FOR HUMAN RIGHTS? WHAT ABOUT GREAT POWER RELATIONSHIPS? US ATTITUDES TOWARDS SOCIALIST AND COMMUNIST COUNTRIES?
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THE INDIAN OCEAN? WHAT IS THE US DOING WITH SUCH ISSUES AS KOREA AND PUERTO RICO?

10. SOUTHERN AFRICA. NYERERE COULD POSSIBLY BE DRAWN OUT ON HOW HE SEES THE SITUATION IN THE FUTURE, AND HOW TANZANIA, THE US, AND THE FRONT LINE STATES CAN BEST WORK TOGETHER. THERE COULD BE AN

OPPORTUNITY TO GAIN A CLEAR UNDERSTANDING ON THE DESIRABILITY OF
AFRICAN SOLUTIONS AND THE AVOIDANCE OF GREAT POWER INVOLVEMENT.

11. NEW INTERNATIONAL ECONOMIC ORDER. PRESIDENT NYERERE COULD
BEDRAWN OUT FULLY ON THIS SUBJECT TO GIVE US A BETTER UNDERSTANDING
OF HIS CONCERNS. AT THE SAME TIME AN EXPOSITION OF DIRECTIONS IN
US ECONOMIC POLICIES, BOTH DOMESTIC AND INTERNATIONAL, SHOULD
HELP PERSUADE NYERERE THAT THE US AND TANZANIA ARE NOT
NECESSARILY ON A CONFRONTATION COURSE.

12. MULTILATERAL DIPLOMACY. THE US AND TANZANIA MAY DIFFER
ON MANY ISSUES, BUT BOTH CERTAINLY WANT TO AVOID CONFRONTATION.
WE HAVE HAD SOME SUCCESS WITH THIS AND HOPE IT WILL CONTINUE.
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